Board of Supervisors, School Board, & CIP Oversight Committee Joint CIP Work Session May 9, 2019







Background

Fall 2017

Regular CIP Development Process (TRC, FRC, OC)

Spring 2018

BOS held nine additional meetings and discussions with School Board

- Affordability
- Consideration of a Bond Referendum

Sep 2018

Joint Board meeting

- Increase dialogue and communication
- Acknowledged School Board's requests are needs-based and BOS is required to balance budget
- P3/PPEAs

Nov 2018

Joint Board meeting

- P3/PPEAs
- Comp/Benefits
- Revenue Update
- School's Five-Year Operational Financial Plan

Jan 2019

CIP Oversight Committee (OC) Recommendation: this joint work

BOS directed staff to schedule session

Mar

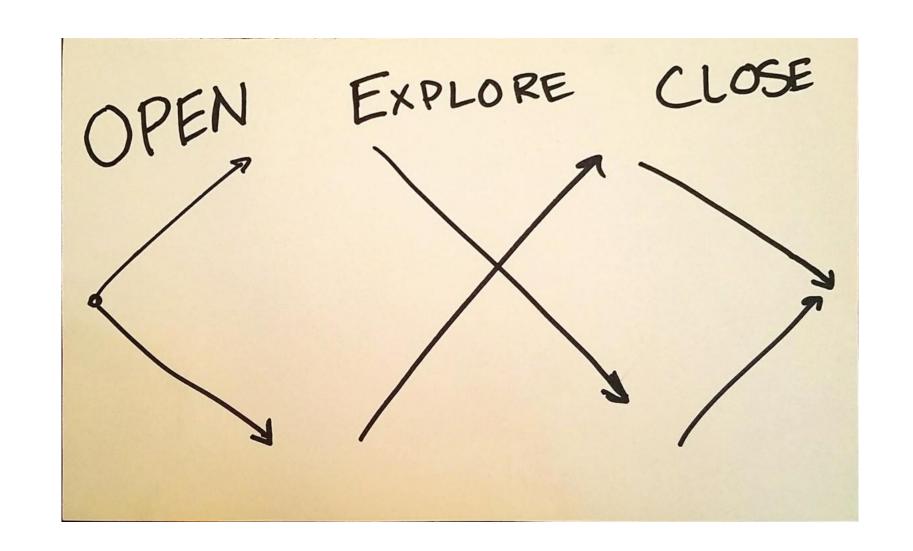
2019

- Re-conceptualize planning for capital and operating budgets
- Conduct shared visioning session
- Clarify shared priorities

DESIRED OUTCOMES OF TODAY

- Continue efforts for the two Boards to work together and build commonality
- Re-conceptualize the way the County approaches capital planning
- Understand current state of the CIP
- Identify affordability constraints in the context of growth and needs
 - Determine maximum equivalent tax rate for FY 21 FY 27
 - Hold initial brainstorm funding options, tools and alternatives
- Consider adoption of the Public Private Education Act projects (PPEAs) Guidelines

TRANSFORMATIVE



AGENDA

- Proposed FY 21- FY 25 CIP Development Process
- 2. Current State of CIP (FY 20 FY 24)
- Affordability Constraints of the Community's Capital Needs
 - Understand our affordability constraints in context of the community's capital needs
 - Determine maximum equivalent tax rate for the CIP over a
 FY 21 FY 27 timeframe
 - Hold initial brainstorm funding options, tools and alternatives
- 4. Discuss Next Steps in CIP Development Process
- 5. Receive and Potentially Approve the PPEA Guidelines
- 6. Meeting Wrap Up

CIP Timeframes for Today's Discussion

Beginning July 1,

2020 > 2021 > 2022 > 2023 > 2024 > 2025 > 2026 > 2027

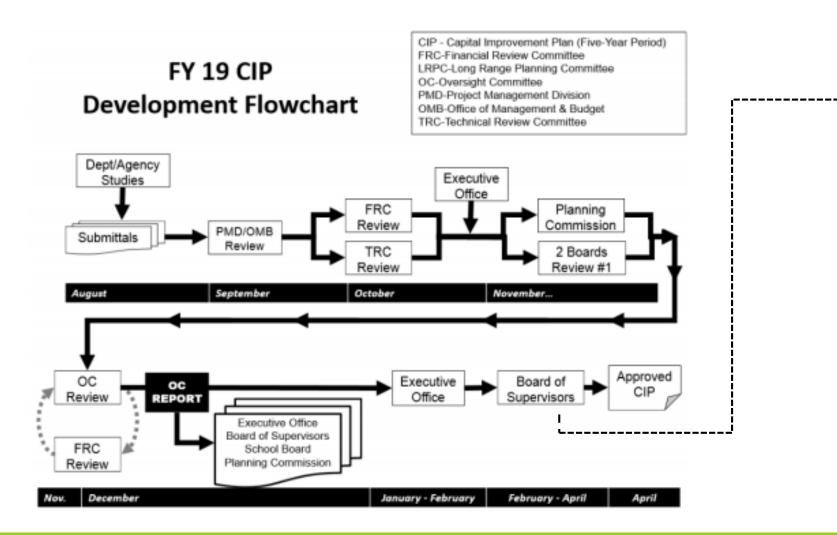
"Current" 5-year CIP beginning July 1, 2019 FY 2020-2024

Planning for the 5-year CIP beginning on July 1, 2020 FY 2021-2025

7-year CIP model considers impacts of projects spanning beyond 5 years **FY 2021-2027**

Proposed FY 21- FY 25 CIP Development Process

Original CIP Development Process



Extra Meetings for FY 19

11 Meetings
January 2018
March 2018
1, 5, 27 and 29
April 2018
10, and 17
May 9, 2018
June 6, 2018
June 14, 2018
July 5, 2018
August 1, 2018

Proposed FY 21- FY 25 CIP Development Process

 General Government presents recommendations to BOS · BOS Work Session to Adopt finalize General Government Joint Work **CIP Advisory Joint Work** Joint Work General FY 2021 priorities Session Committee* Session Session Government Capital **Budget** Finalize Starting Finalize Recommend Share financing Point Recomm. scenarios priorities **Capital Priorities** strategy 5-year CIP (up to max. Affordability Strategies equivalent discussion **Review CIP** discussion tax rate) with 5-year (max. equiv. School tax rate) operational Division plans Strategies School Division LRPAC presents recommendations to SB SB Work Session to finalize School Division priorities **April** May Jun-Aug Sep Oct Nov Dec

2019

2019

2019

2019

2019

2019

2020

Current State of CIP

Current State of CIP (\$207.6M)



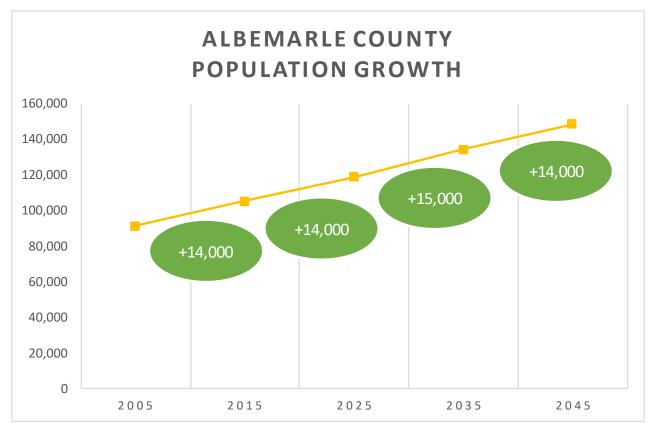
FY21 FY22 FY23 FY24 FY20 (1.5 cents ✓) (2.3 cents*) HS Center Courts Courts #2 TBD Public Schools **Elementary School Capacity** School Renovation/Modernization Bike/Ped Trans. Leveraging Transportation Leveraging Program ACE ACE Additional Parks Projects (Hedgerow, Biscuit Run, etc.) Bridge yr. - Water Resources Water Resources **Evidence Storage Study Evidence Storage** Advancing Strategic Priorities \$2M Reserve

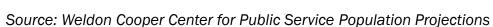
Affordability & Capacity Considerations

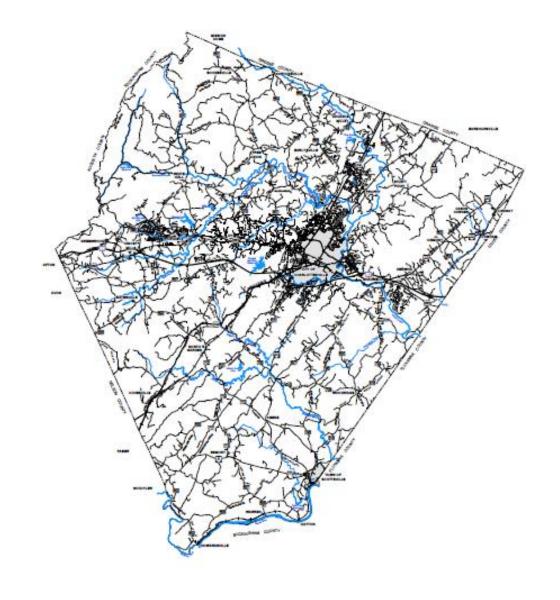
Affordability and Capacity Considerations



GROWTH

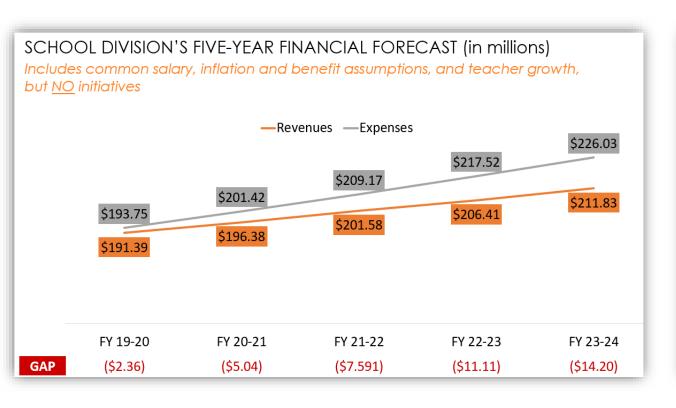


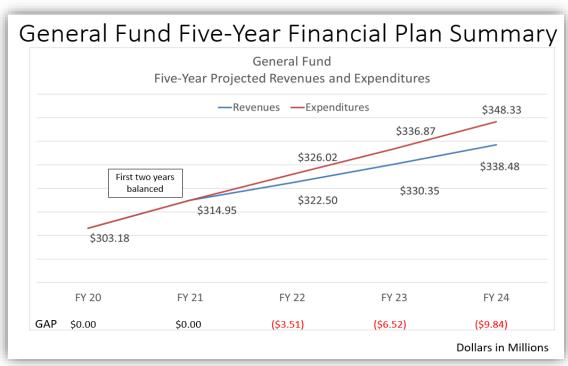




OPERATIONS

Previous 5 Year Operating Forecasts





DEBT

Summary of Debt and Projected Borrowing Activity in Current FY 20 – FY 24 CIP

Existing Debt

Balance at the end of FY 18

Schools \$122.0MGen.

Government <u>\$70.2M</u>

Total: \$192.2M



FY 19 - FY 24

Schools \$101.3M

Gen. Government \$64.3M

Total: \$165.6M

LESS

Retired Debt

FY 19 - FY 24

Retired Debt \$117.8M



TOTAL Projected Debt

FY 19 - FY 24

\$239.8M

The County intends to maintain a 10 year payout ratio at or above 60% at end of each adopted five-year CIP

Discussion Preview

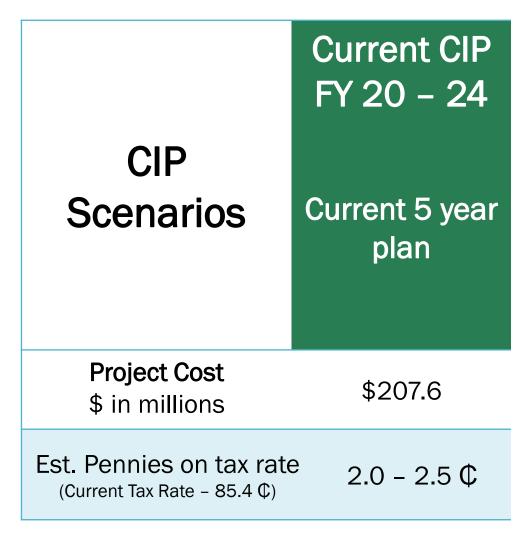
PART 1

Provide Direction on Maximum Equivalent Tax Rate for Planning Purposes (*Think, Pair, Share*)

PART 2

Brainstorm - Funding Tools, Options, Alternatives

AFFORDABILITY SCENARIOS



CY21 includes .8¢ in each scenario shown for the Operating Impacts of High School Center #2 currently planned for opening in FY 22.

All modeling scenarios are based on assumptions such as timing of debt issuances, equity requirements, interest rates, out year project costs, and more.

AFFORDABILITY SCENARIOS

	Current CIP FY 20 – 24	Level 1 FY 21 – 27	Level 2 FY 21 – 27	Level 3 FY 21 – 27
CIP Scenarios	Current 5 year plan	Additional \$21M over 7 years	Additional \$61M over 7 years	Additional \$101M over 7 years
Project Cost \$ in millions	\$207.6	\$227.0M	\$268.0M	\$308.1M
Est. Pennies on tax rate (Current Tax Rate - 85.4 ¢)	e 2.0 – 2.5 ¢	3.0 - 5.0 ¢	4.5 - 6.0 ¢	5.5 - 7.0 ¢

CY21 includes .8¢ in each scenario shown for the Operating Impacts of High School Center #2 currently planned for opening in FY 22.

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Funding Tools, Options, and Alternatives

- 1. Review initial brainstorm list, add any additional ideas
- 2. Individually, using dots, prioritize items that you feel we should invest more time/effort
 - 3 Three points, highest priority
 - 2 Two points, second priority
 - 1 One point, third priority
 - Non-starter, do not discuss anymore [optional]
- Review results

Funding Tools, Options, and Alternatives

Promote Shared
Legislative
Priorities

(e.g., establish taxing authority)

Establish Service Districts

Utilize GO Bonds (Referendum)

Reduce Operating Budgets

Expand Grant Funding

Prepare a Plan for Downturns (e.g., build a reserve)

Consider leasing facilities instead of building more

Review prioritization of maintenance/ replacement funding

Encourage use of PPEA/P3

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Next Steps

Proposed FY 21- FY 25 CIP Development Process

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PPEA Guidelines

Public/Private Educational Facilities and Infrastructure Act (PPEA) Guidelines

 A procurement method which allows the county and schools to receive proposals from private entities for public-private partnerships to develop needed projects in a more timely or more cost-effective manner.

 PPEA guidelines are required by the State Code to enable the county and schools to employ PPEA procurement methods in the delivery of public and educational projects.

 Today the board of supervisors and school board are asked to consider adoption of PPEA guidelines.