NARRATIVE + EXHIBITS

# FLOW TOYOTA & MERCEDES SLOPES REZONING

**TMP 78-14, 78-14A, 78-14E** project ID: 23.067

Submitted 20 May 2024 Revised 22 October 2024 Revised 26 February, 2025 Revised 9 April, 2025

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## FLOW SLOPES REZONING SITE + REZONING DETAILS

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#### OWNER/APPLICANT

Flow 1357 Richmond LLC 500 West Fifty Street Suite 1800 Winston-Salem, NC 27101

Flow 1381 Richmond LLC 500 West Fifty Street Suite 1800 Winston-Salem, NC 27101

#### **SUMMARY OF LAND USE REQUEST**

Rezoning of 15,704 SF of preserved slopes on TMP 78-14A and 78-14 to managed slopes and removal of proffered conditions approved with ZMA 2016-00023 applicable to TMPs 78-14 and 78-14E.

#### **PARCEL ID**

78-14, 78-14A, 78-14E

#### **ACREAGE**

TMP 78-14	6.41 AC
TMP 78-14A	1.57 AC
TMP 78-14E	1.63 AC

#### **STEEP SLOPES**

	EXIS	TING	PROPOSED		
Parcel	SF Preserved Slopes	SF Managed Slopes	SF Preserved Slopes	SF Managed Slopes	
78-14	13,946	27,462	3,466	37,942	
78-14A	5,224	2,240	0	7,464	
78-14E	16,010	0	16,010	0	
Total	35,180	29,702	19,476	45,406	

#### **ZONING**

	Existing Zoning	Comprehensive Plan Designation
TMP 78-14	HC subject to ZMA2016-23 proffered conditions; Steep Slopes: Preserved and Managed	Commercial Mixed Use; Parks & Green Systems

TMP 78-14A	HC; Steep Slopes: Preserved	Community Mixed Use; Parks & Green Systems
TMP 78-14E	HC subject to ZMA2016-23 proffered conditions; Steep Slopes: Preserved	Commercial Mixed Use; Parks & Green Systems

#### **PROPOSED ZONING**

	Proposed Zoning
TMP 78-14	HC; ZMA to remove proffered conditions; portion of preserved slopes to be re-designated as managed
TMP 78-14A	HC;
TMP 78-14E	HC; ZMA to remove proffered conditions

#### **ZONING OVERLAY**

Entrance Corridor, Steep Slopes

#### LOCATION

Route 250 east, opposite its intersection with Town and Country Ln; steep slopes are located at the rear of the parcels

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#### PROJECT PROPOSAL

Flow 1381 Richmond LLC ("Flow 1381") is the owner of Albemarle County tax parcel 07800-00-014A0 (the "Mercedes Parcel"); Flow 1357 Richmond LLC ("Flow 1357") is the owner of Albemarle County tax parcels 07800-00-00-01400 and 07800-00-014E0 (together, the "Toyota Parcels"). The Mercedes Parcel is the site of a Mercedes auto dealership and the Toyota Parcels are the site of a Toyota auto dealership. Both the Mercedes Parcel and the Toyota Parcels have operated as auto dealerships for decades and have been the subject of various site plans and amendments approved by Albemarle County. Flow 1381 and Flow 1357, (together, the "owners"), which are affiliated with Flow Automotive Group, seek to expand the parking areas and dealership operations of the Mercedes Parcel and the Toyota Parcels to better serve their growing automotive sales and service businesses. To expand parking areas, the owners respectfully request to remove the proffers approved with ZMA201600023 (attached hereto as Exhibit A) that are applicable to the Toyota Parcels and to rezone 5,224 SF of preserved slopes on the Mercedes Parcel and 10,480 SF of preserved slopes on one of the Toyota Parcels, tax parcel 07800-00-00-01400 to managed slopes to permit land disturbance for the expansion of the parking areas (Exhibit 1 – Slopes to Redesignated).

The Mercedes and Toyota Parcels are located on Route 250, a heavily traveled commercial corridor, and are primarily surrounded by other automobile dealerships. The Toyota Parcels share a boundary to the south with Carriage Hill Apartments and to the east with Albemarle County Service Authority. The properties are zoned highway commercial which permits automobile dealerships by-right; since the properties are within the Entrance Corridor Overlay District any outdoor sales, storage, and display of vehicles is subject to special use permit approval. A rezoning is required to remove the proffers applicable to the Toyota Parcels that were approved with ZMA201600023 and that established a 2.47 acre preservation area on a portion of the Toyota Parcels where Flow 1357 seeks to expand parking areas to better serve their business; a rezoning is also required to designate a total of 15,703 SF of preserved slopes on both the Toyota Parcels and the Mercedes Parcel as managed slopes to permit disturbance to support expansion of the dealerships.

#### **ZONING HISTORY**

According to the Staff Report prepared for ZMA2016-00023, the Toyota Parcel "has been used for vehicle sales and service since at least the mid-1970's" and "the site plan has been continually amended throughout the 1980's and 1990's as the vehicle dealership and services uses were expanded." Aerial

Imagery indicates the site has operated as an auto dealership since at least 1966 but not before 1957 (Exhibit 2 + 3 Historic Aerials).

The Mercedes Parcel developed as an auto dealership in the late 90s and early 2000s and is subject to SDP199900021 which is a site development plan for the establishment of an automobile dealership.

Below is a chronological list of approvals and applications applicable to the Mercedes Parcel and the Toyota Parcels that could be obtained from County View:

- SDP199900021 Brown Auto Group Site Development Plan
   Site development plan to establish a 7,800 SF automobile dealership on the Mercedes Parcel
- SDP200000049 Brown Auto Group Site Plan Amendment Site development plan amending SDP199900021 (Mercedes Parcel) and SDP199900114 (Toyota Parcel) to establish an interparcel connection between the Mercedes and Toyota parcels at the rear of the site. (Note: SDP 199900114 is not avaliable for viewing on Albemarle County View).
- SDP200200026 Brown Auto Group Major Site Plan Amendment – Site plan amending SDP 99-21 (Mercedes Parcel) and SDP 99-114 (Toyota Parcel) to permit an additional 378 parking spaces at the rear of the parcels (this application was ultimately withdrawn due to inactivity)
- ZMA201600023 Rezoning to modify a portion of the Steep Slopes Overlay District at the rear of the Toyota Parcels; the request removed approximately .20 acres of preserved slopes and .05 acres of managed slopes while establishing .25 acres of managed slopes. The rezoning was subject to proffered conditions which established a 2.47 acre preservation area. The rezoning was pursued to resolve a zoning violation that was issued for unapproved disturbance within the steep slopes overlay. The disturbance took place prior to the adoption of the steep slopes overlay in 2014 but was not subject to an approved plan. In addition to resolving the zoning violation, ZMA2016-23 sought to rectify an inadvertent error in the Steep Slopes Overlay map which designated what was a former soil stockpile as a preserved slope.
- SDP201700031 Minor site plan amendment to SDP2000-49 to permit the un-permitted disturbance from years prior by showing the expanded gravel parking area as well as the updated slopes designations as a result of the approval of ZMA2016-23. The Preservation Area, which is required by proffered conditions approved with ZMA2016-23, is also shown.

#### **JUSTIFICATION FOR RE-DESIGNATION OF SLOPES**

# There are a mixture of preserved and managed slopes on both the Toyota Parcels and the Mercedes Parcel and this request specifically seeks to re-designate 10,480 SF of the 29,956 SF of preserved slopes on the Toyota Parcels and 5,224 SF of preserved slopes on the Mercedes Parcel to managed slopes as these slopes demonstrate characteristics that are more consistent with the managed slopes designation than preserved slopes. The slopes that are requested to be re-designated show signs of prior

disturbance and are not affiliated with a water feature present

on site.

The preserved slopes at the rear of the Mercedes Parcel and along the eastern edge of the Toyota Parcels are subject to prior county action as those slopes are part of a system of slopes shown in grading plans that supported the development of Carriage Hill, Honey Car (former Auto Superstore), and the Mercedes dealership (Exhibit 5 - Slopes Context). All of the areas designated as preserved slopes on the rear of the Mercedes Parcel and along the eastern rear edge of the Toyota Parcels that are shown as disturbed on approved County plans were significantly disturbed prior to June 1, 2012. (Exhibits 6-8 Approved Site Plans)

The slopes along the rear of the Toyota Parcels that are designated as preserved are situated in between slopes designated as managed and visual inspection of the slopes indicates prior disturbance at some point, potentially as early as 1966 according to aerial imagery, to support the creation of the gravel pad where cars park today. These slopes also contain a manmade stormwater conveyance channel; this channel is shown as an "existing channel" on SDP201700031. (Exhibit 14)

Although there is evidence of prior disturbance of slopes designated as preserved on the eastern portion of the Toyota Parcels (Exhibit 12), there is a natural spring nearby those slopes on an adjacent property (TMP 78-08-A) and due to the presence of this water feature, those slopes are proposed to retain their designation and are not subject to this slopes rezoning request.

#### CONSISTENCY WITH THE COMPREHENSIVE PLAN

The redisignation of 5,224 SF of preserved slopes on the Mercedes Parcel and 10,480 SF of preserved slopes on one of the Toyota Parcels to managed slopes is consistent with Albemarle County's Comprehensive Plan in the following ways:

#### Chapter 6 Economic Development

Objective 1: Promote economic development activities that help build on the County's assets while recognizing distinctions between expectations for the Development Areas and the Rural Area.

Permitting a re-designation of slopes would allow for established

### FLOW SLOPES REZONING PROJECT NARRATIVE

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automobile dealerships to expand within the Development Areas and promote local economic development from project planning and construction through stabilization and daily operations.

#### <u>Chapter 8 Development Areas</u>

Strategy 20: Promote redevelopment as a way to improve and take advantage of existing investment in the Development Areas Re-designating the preserved slopes as managed will help to promote the expansion of existing automobile dealerships in the Development Areas.

Objective 4: Use Development Area land efficiently to prevent premature expansion of the Development Areas

The slopes to be re-designated are within the Development Areas and would promote the effective use of Development Areas land to support business expansion of established businesses.

Objective 6: Promote infill and redevelopment that is compatible with surrounding neighborhoods and uses.

The re-designation of slopes would promote infill development to support existing businesses on previously developed sites. The expansion of parking areas to support the expansion of pre-existing automobile sales and service businesses is directly compatible with surrounding uses, which are predominantly automobile sales and service.

Strategy 6c Continue to require screening, buffering, and physical separation, where necessary, to promote compatibility of residential and non-residential uses.

Screening will be provided in accordance with 32.7.9.7 between the Toyota Parcels and Carriage Hill, which is zoned R-15

Objective 7: Create thriving, active employment and commercial areas.

The Toyota Parcels and the Mercedes Parcel are part of an existing commercial area that supports employment opportunities. Permitting the re-designation of slopes will allow for these businesses to expand and continue to grow as employers in the Development Areas.

Strategy 7a: Continue to ensure that sufficient developable land is available for future commercial and industrial development needs

Re-designating the slopes on the Mercedes parcel and Toyota parcels will ensure that there is sufficient developable land to support the business needs of two expanding dealerships.

#### IMPACTSTOPUBLICFACILITIES AND INFRASTRUCTURE:

There will be no impacts to public facilities and public infrastructure as a result of this rezoning request.

#### **IMPACTS TO SCHOOLS:**

There will be no impacts to schools as a result of this rezoning request.

#### IMPACTS ON ENVIRONMENTAL FEATURES:

If approved, this rezoning request will permit the disturbance of steep slopes however; many of these slopes were previously disturbed and were not stabilized in a manner consistent with grading regulations for managed slopes as the slopes disturbance pre-dated the adoption of the Steep Slopes Overlay. If the preserved slopes are rezoned to managed, any future land disturbance will be accordance with Albemarle County grading regulations for managed slopes.

#### PROFFERS:

The Toyota parcels are subject to proffers approved with ZMA201600023, which established a 2.47 ac Open Space Preservation Area. This request proposes to remove that proffer and instead proposes the provision on-site stormwater treatment for phosphorus reduction equal to twice the total phosphorus load reduction provided by 2.47 acres of forest land cover, as calculated using the Virginia Department of Environmental Quality's Runoff Reduction Method – New Development Compliance Spreadsheet (Version 4.1).

FLOW SLOPES REZONING
PROJECT NARRATIVE

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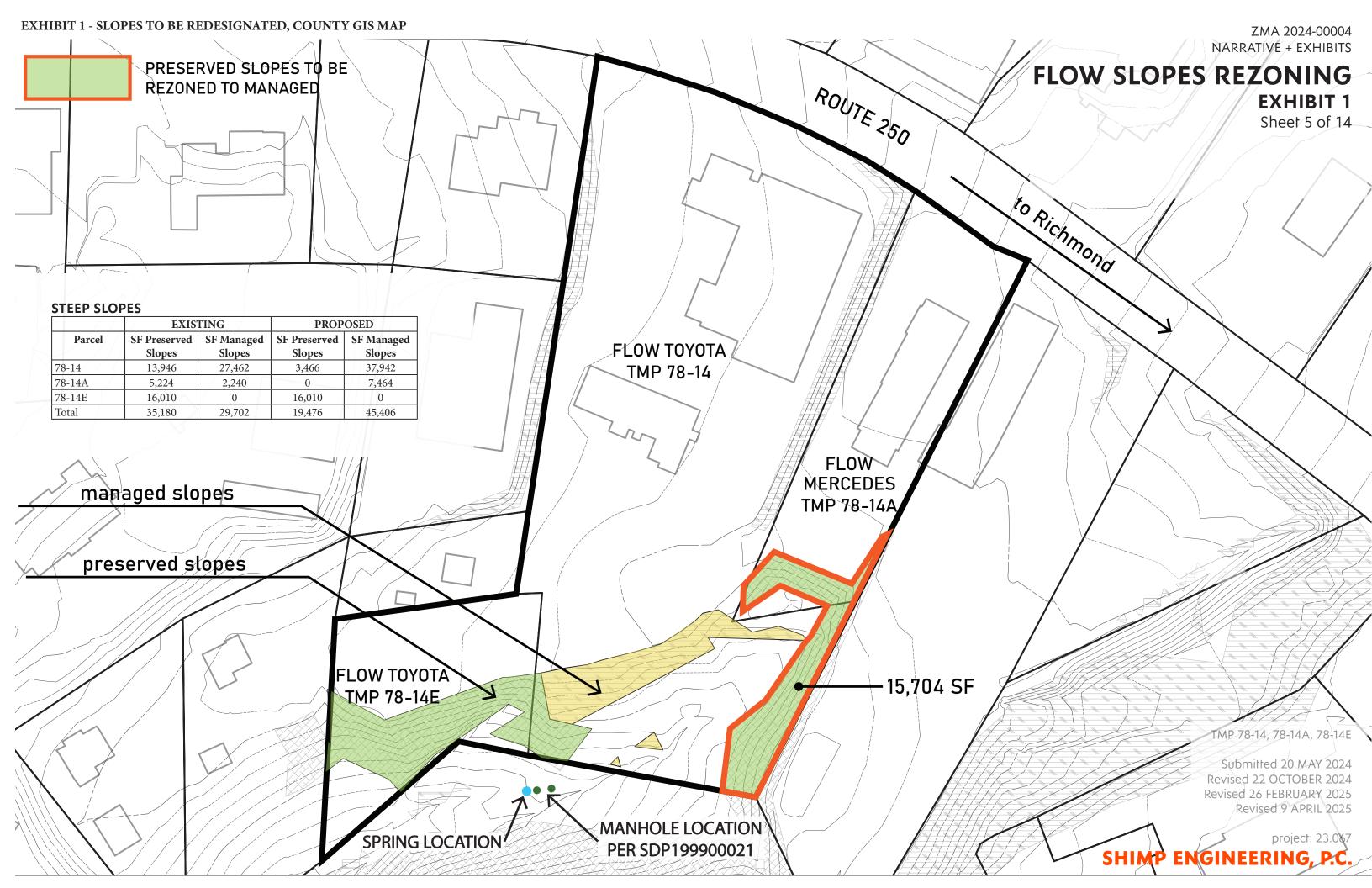
ZMA 2024-00004

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## FLOW SLOPES REZONING EXHIBIT 2 & 3

EXHIBIT 2: 1957 Historic Aerial, Lot boundary is approximate



EXHIBIT 3: 1966 Historic Aerial, Lot boundary is approximate

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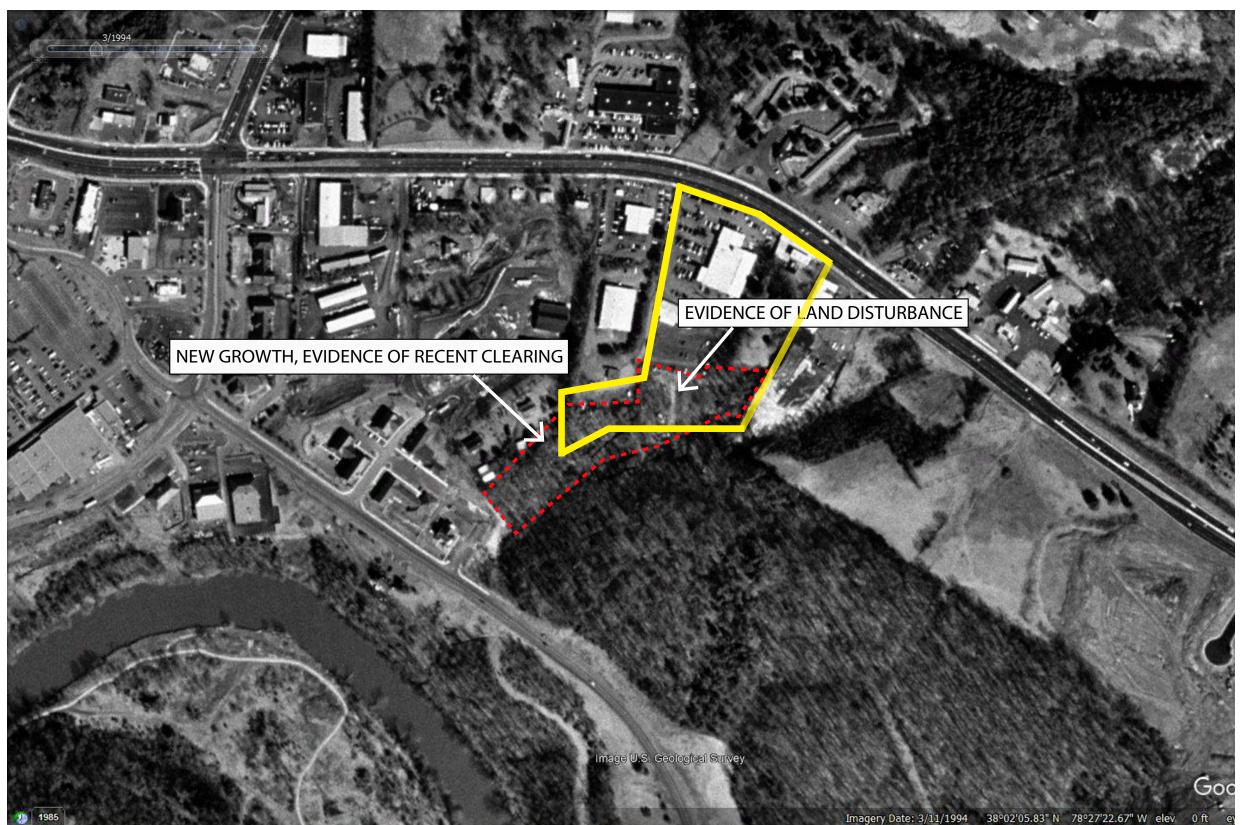


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## FLOW SLOPES REZONING EXHIBIT 4: 1994 HISTORIC IMAGE

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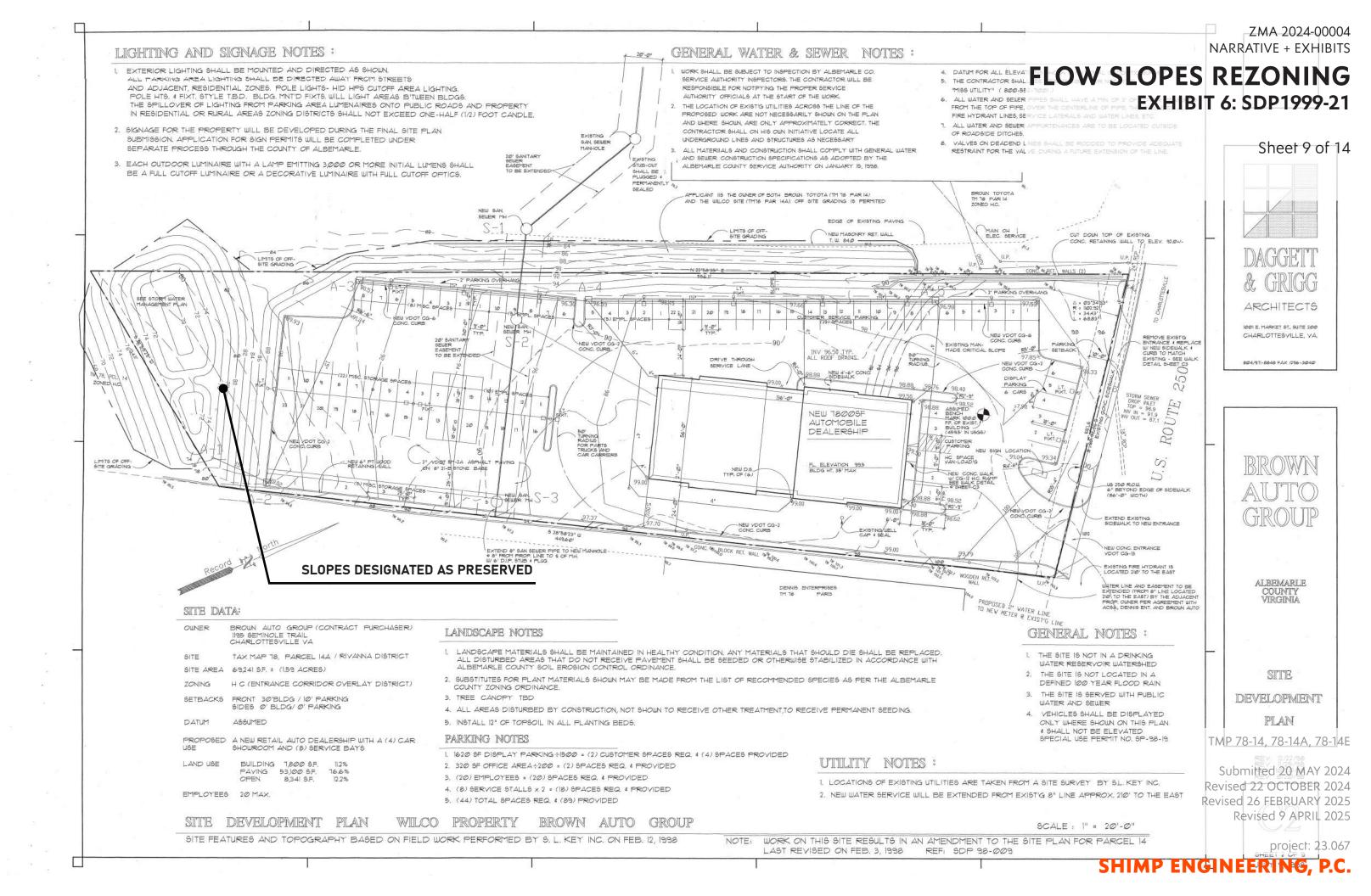


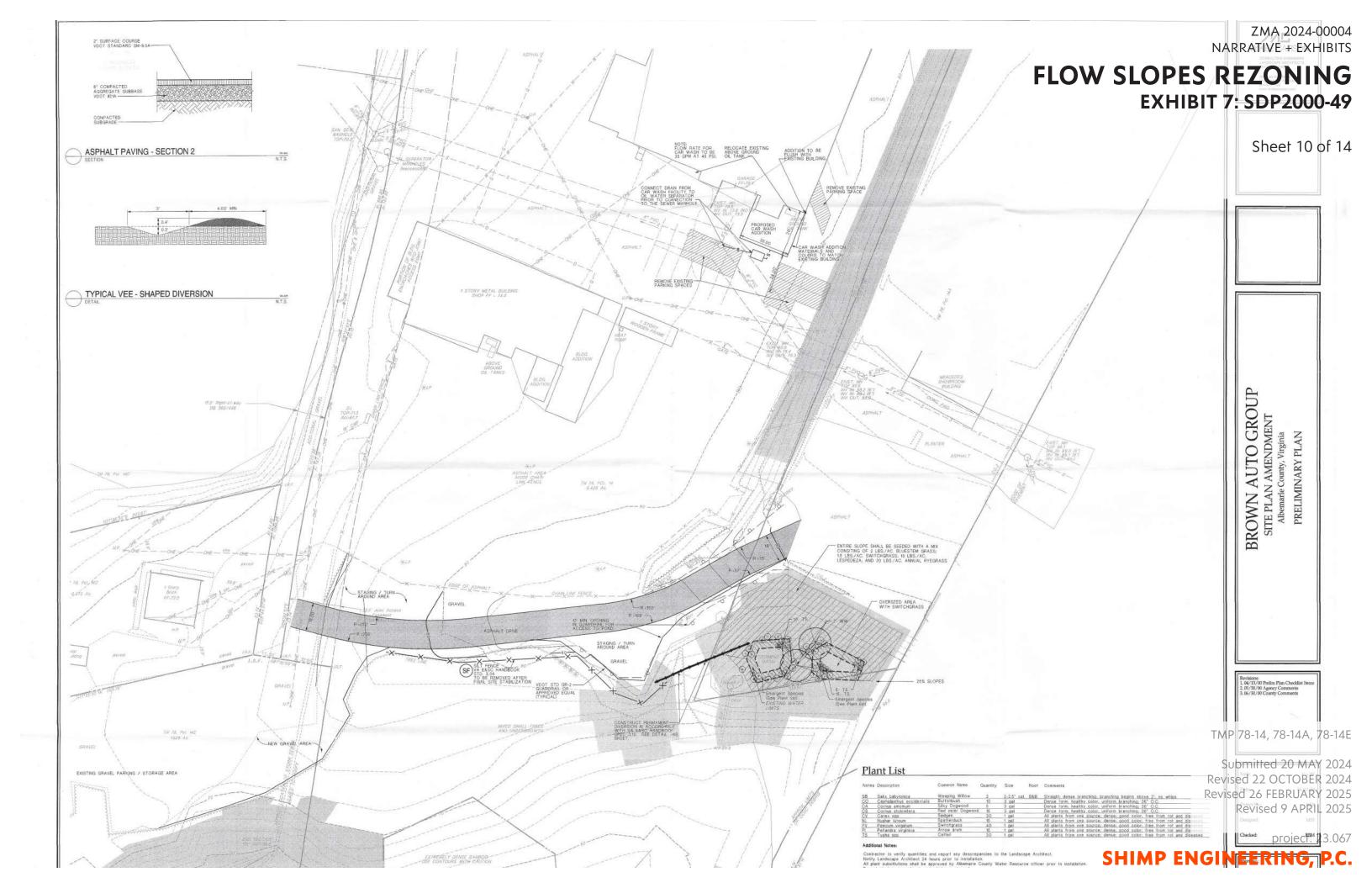
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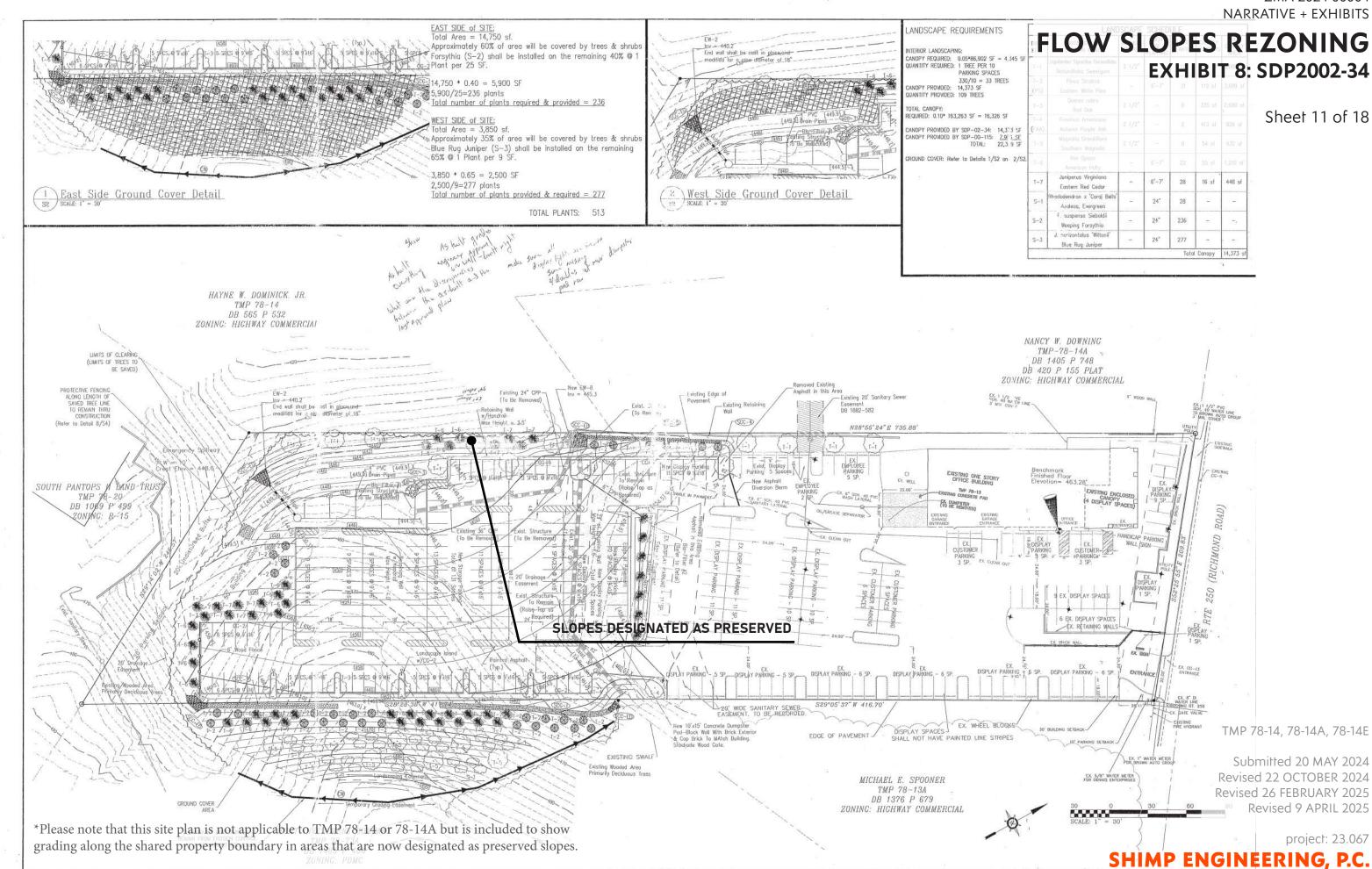
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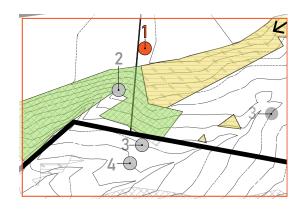
\*Lot Boundaries are Approximate







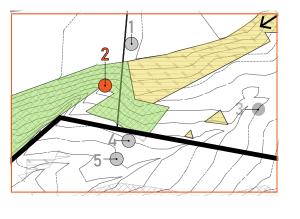


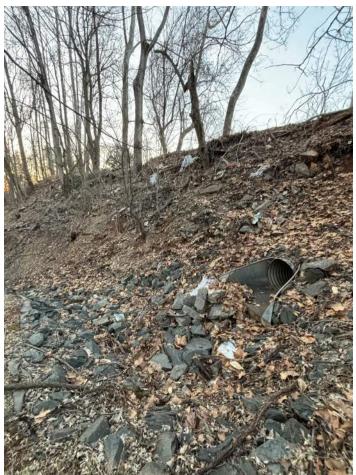


1. Guardrail at Edge of Existing Parking Lot (Image 11)



2. Constructed Slopes (Image 12)





FLOW SLOPES REZONING EXHIBIT 11-12: SITE IMAGES

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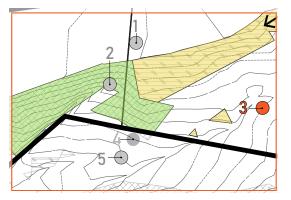
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FLOW SLOPES REZONING

**EXHIBIT 13-15: SITE IMAGES** 



3. Eroding Gully (image 13)

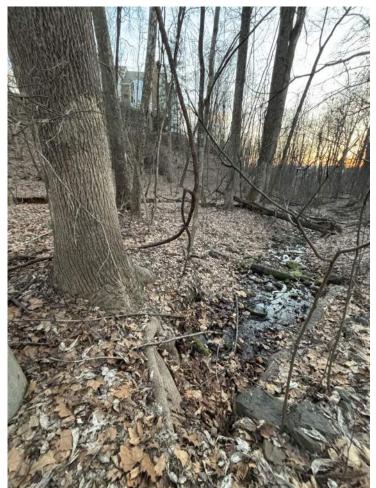


4. Constructed Channel (Image 14)



2

5. Spring Location (image 15)



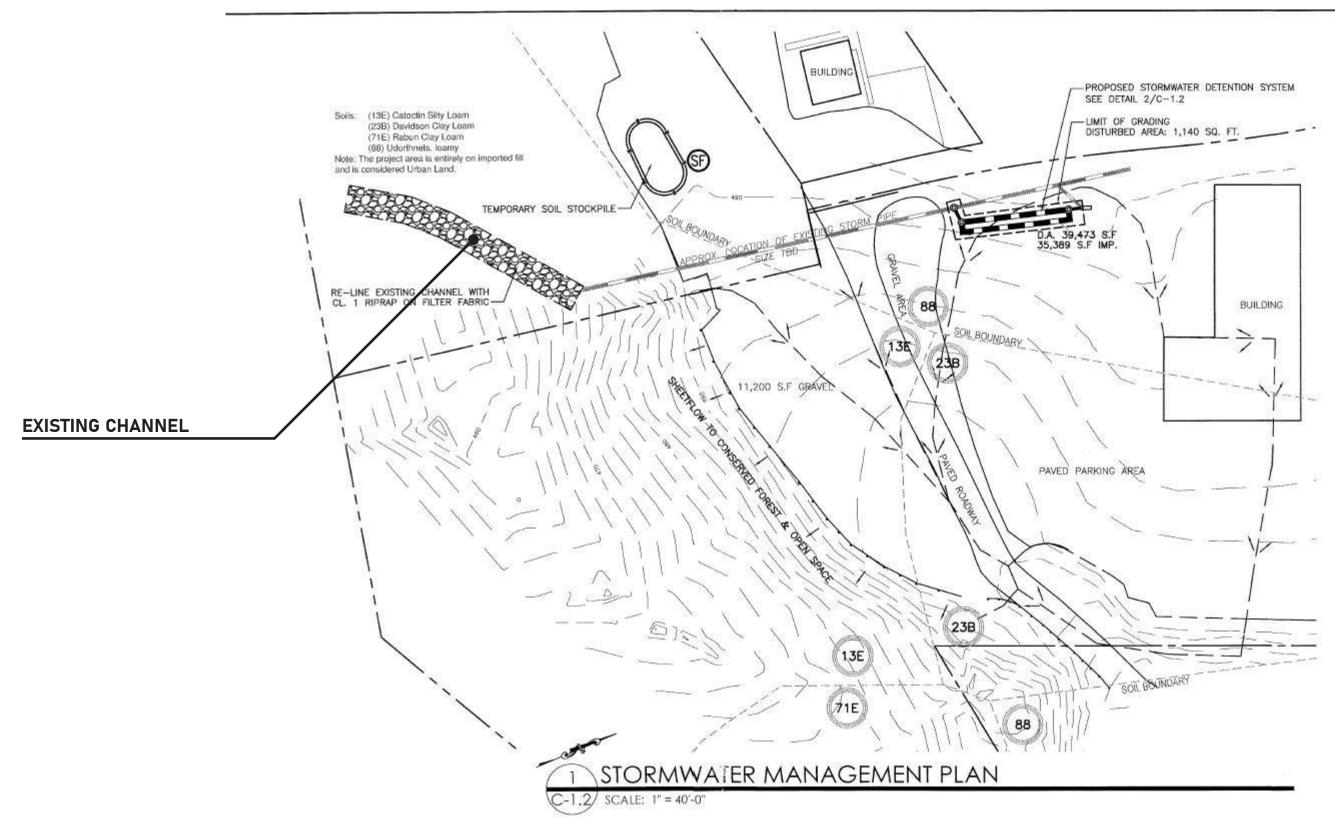
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**EXHI**BIT 16: SDP2017-31

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## FLOW SLOPES REZONING

### **EXHIBIT 17 - ZMA2016-23**

PROFFER STATEMENT

Date: December 5, 2017

#### ZMA #201600023

Tax Map and Parcel Number(s): PORTIONS OF ALBEMARLE COUNTY TAX MAP PARCELS 07800-00-00-01400, 07800-00-014E0, 07800-00-014C0 and 07800-00-014A0

Owner(s) of Record: UMANSKY PROPERTIES TOC, LLC, a Delaware limited liability company (formerly owned by Virginia's First Family of Fine Cars, Inc. and S & B Realty Venture, L.L.C.) and UMANSKY PROPERTIES MBOC, LLC, a Delaware limited liability company (formerly owned by S & B Realty Venture, L.L.C.) (the "Owner(s)").

Rezoning request for Application Plan (the "Application Plan") entitled "BROWN TOYOTA AND MERCEDES DEALERSHIPS 1357 & 1381 Richmond Road Charlottesville, VA 22911 RE-ZONING APPLICATION PLAN" prepared by B. Clark Gathright, LLC, dated August 17, 2017, last revised on September 26, 2017.

UMANSKY PROPERTIES TOC, LLC, a Delaware limited liability company is the owner(s) of Tax Map and Parcel Number 07800-00-01400 and 07800-00-00-014E0 (the "Property") which is the subject of rezoning application, a project known as "BROWN TOYOTA" (the "Project").

In order to accomplish the rezoning, a site plan amendment is required be made to the above Property and to Tax Map and Parcel Number 07800-00-014C0 owned by UMANSKY PROPERTIES TOC, LLC, a Delaware limited liability company and to Tax Map and Parcel Number 07800-00-00-014A0 owned by UMANSKY PROPERTIES MBOC, LLC, a Delaware limited liability company.

Pursuant to Section 33.3 of the Albemarle County Zoning Ordinance, the owners, or their duly authorized agent, hereby voluntarily proffer the conditions listed below which shall be applied to their property, if rezoned to the zoning district identified above. These conditions are proffered as a part of the requested rezoning and it is agreed that: (1) the rezoning itself gives rise to the need for the conditions; and (2) such conditions have a reasonable relation to the rezoning request.

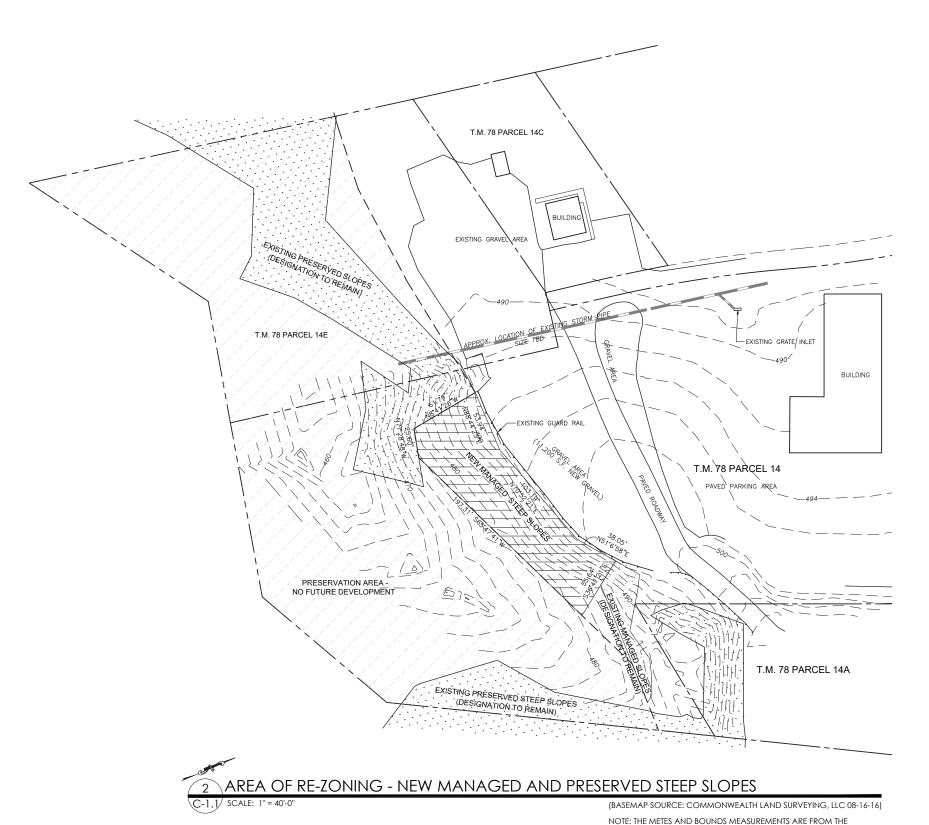
Development shall be in general accord with Plan entitled "BROWN TOYOTA AND MERCEDES DEALERSHIPS 1357 & 1381 Richmond Road Charlottesville, VA 22911 MINOR SITE PLAN AMENDMENT" prepared by B. Clark Gathright, LLC, dated May 16, 2017, last revised on September 26, 2017, the primary features of which include: The proffered site plan will include a platted 2.47 acre preservation area for stormwater management and water quality purposes (see the attached plat dated September 28, 2017, captioned "New Forest/. Open Space Preservation Area TMP 78-14 and 78-14E Albemarle County" made by Commonwealth Land Surveying, LLC). The site plan also delineates the current preserved and managed slopes areas that will be used to amend the County Zoning Maps.

OWNER:
UMANSKY PROPERTIES TOC, LIC, a Delaware limited liability company
By:
Danny Umansky, CEO
Date signed: 12 5 17
OWNER:
UMANSKY PROPERTIES MBOC, LLC, a Delaware limited liability company
Ву:
Danny Umansky, CEO
Date signed: 12   5   17

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#### FLOW SLOPES REZONING **EXHIBIT 18 - ZMA2016-23**



POST-DEVELOPMENT SITE SURVEY CONDUCTED BY COMMONWEALTH

LAND SURVEYING, LLC 08-16-16)

ZONING: EXISTING & PROPOSED, NO CHANGES

T.M. 78 PARCEL 14 - HC (HIGHWAY COMMERCIAL)
- ENTRANCE CORRIDOR OVERLAY DISTRICT
- MANAGED STEEP SLOPES OVERLAY DISTRICT

- PRESERVED STEEP SLOPES OVERLAY DISTRICT

T.M. 78 PARCEL 14C - HC (HIGHWAY COMMERCIAL)

- ENTRANCE CORRIDOR OVERLAY DISTRICT

T.M. 78 PARCEL 14E - HC (HIGHWAY COMMERCIAL)

- ENTRANCE CORRIDOR OVERLAY DISTRICT - PRESERVED STEEP SLOPES OVERLAY DISTRICT

T.M. 78 PARCEL 14A - HC (HIGHWAY COMMERCIAL)
- ENTRANCE CORRIDOR OVERLAY DISTRICT

- MANAGED STEEP SLOPES OVERLAY DISTRICT
- PRESERVED STEEP SLOPES OVERLAY DISTRICT

STEEP SLOPES TABLE	PRE-DEVELOPMENT (AC.)		POST-DEVELOPMENT (AC.)		NET CHANGE	
PARCEL	PRESERVED	MANAGED	PRESERVED	MANAGED	PRESERVED	MANAGED
T.M. 78 PARCEL 14	0.51	0.26	0.27	0.48	-0.24	+0.22
T.M. 78 PARCEL 14A	0.10	0.06	0.10	0.06	0	0
T.M. 78 PARCEL 14E	0.42	0	0.41	0	-0.01	0
T.M. 78 PARCEL 14C	0	0	0	0	0	0

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